Agenda No.

CITY OF CARDIFF COUNCIL CYNGOR DINAS CAERDYDD

PUBLIC PROTECTION COMMITTEE: 18 August 2015

Report of the Head of Regulatory Services

PRIVATE HIRE OPERATOR LICENCE FEES

1. <u>Background</u>

- 1.1 The Deregulation Act 2015 amends the sections of the Local Government (Miscellaneous Provisions) Act 1976 that deal with the duration of private hire vehicles and operators' licences for private hire vehicles.
- 1.2 The present practice in Cardiff is to grant these licences for a period of one year only.
- 1.3 The amendments made by the Deregulation Act establish a standard duration for a private hire operator's licence of 5 years. A licence may be granted for a shorter period where there is a justifiable reason. This reason would be related to the circumstances of an individual case and could not flow from a blanket policy.
- 1.4 The commencement date for these measures is 1^{st} October 2015.

The purpose of this Report is to recommend new licence fees for private hire operators to reflect the change in the duration of a licence.

A separate Report will be made to the Committee in September in respect of the fees for drivers' licences for hackney carriages and private hire vehicles.

2. <u>Proposed Fees.</u>

2.1 The table below shows the existing fees compared with the proposed new fees.

	Existing Fee	Proposed 1	Proposed 5
		Year Fee	Year fee
PH Operator Grant	£143	£98	£427
PH Operator Renewal	£143	£76	£350

2.2 Although the legislation states that an operator's licence should be granted for 5 years there may be circumstances in which it may be appropriate to grant a licence for a shorter period e.g. where an operator requests a 1 year licence, or the licence holder has a pending prosecution. Therefore proposed fees for both a 1 year licence and 5 year licence have been calculated for approval.

- 2.3 It has been calculated that in respect of fee income for the last financial year of 2014/15 there was a surplus in respect of private hire operators' licences £3350. It is proposed that the full surplus will be taken into account in setting the new fees.
- 2.4 The fees have been calculated using a toolkit developed by the Wales Licensing Expert Panel. The toolkit is being used by all Welsh local authorities and has been approved for use by numerous accountants and licensing solicitors. The methodology used to calculate the fees and details of the figures are shown in Appendix A.

3. Private Hire Sub-Contracting

- 3.1 Section 11 of the Deregulation Act allows private hire operators to subcontract bookings to another licensed operator within their district or to an operator licensed by another district. The driver and vehicle supplied under the subcontracted booking must be licensed by the Authority which licences the "new" operator.
- 3.2 It is possible that the introduction of this measure may have an impact on the number of operator licences issued. The licence fees will therefore be reviewed annually as they have been calculated according to the number of licences that the Council anticipates issuing.

4. Changes to Policy & Conditions

- 4.1 The change in licence duration will require amendments to be made to the current Taxi Licensing Policy and Private Hire Operator Conditions as both refer to a licence duration of 12 months.
- 4.2 Section 4.1 of the Policy will need to be amended as follows:
 'The Committee considers licences in respect of operating premises within the City and County of Cardiff and issues licences for a maximum duration of 5 years.'
- 4.3 Condition 1 of the Private Hire Operators Licence Conditions will need to be amended to the following:
 'On payment of the necessary fee, the licence remains in force for a maximum of 5 years.'

5. <u>Consultation</u>

5.1 The trade consultation procedure was undertaken in accordance with the consultation procedure on any policy matters. The draft reports intended for

consideration were made available at the licensing offices for any interested party to provide written submissions.

6. <u>Achievability</u>

This report contains no equality personnel or property implications.

7. <u>Legal Implications</u>

- 7.1 Section 70 of the Local Government (Miscellaneous Provisions) Act 1976 allows the Council to charge fees in respect of private hire operators' licences. The Council must set the fees for these licences on the basis that it only recovers costs which it is entitled statutorily to recover.
- 7.2 The Act, which dates from 1976, states that the fee for operators' licences shall not exceed £25 or such other sum as the Council may from time to time determine. In the light of current costs £25 is not seen as a realistic fee.
- 7.3 Case law has established that when the Council makes a surplus in respect of licence fees it should give account for that the next time that the fees are set; and if it incurs a deficit it may also take that into account. The calculations in respect of each type of licence issued by the Council should be kept separate.
- 7.4 When the Council proposes to set new fees for operators' licences it is required by Section 70 of the 1976 Act to publish notice of the proposed variation in a local newspaper stating that objections may be made within a period of not less than 28 days. If objections are received and not withdrawn the Council must consider them and set a further date on which the variation shall come into force with or without modifications

8. <u>Financial Implications.</u>

- 8.1 The report sets out the proposed fee change to take effect from 1st October 2015.
- 8.2 Should a surplus or deficit accrue as part of the final outturn position for 2015/16, this will be taken into account when setting the fees in the next financial year.
- 8.3 As detailed in paragraph 2.3 above, a surplus of £3,350 from the 2014/15 financial year has been taken into account in the calculation of the proposed private hire operator licence fees.

9. <u>Recommendation</u>

9.1 That the Committee approves the proposed licence fees outlined in this Report with an implementation date of 1st October 2015

- 9.2 That the Committee authorise the Head of Regulatory Services to carry out the necessary public notice procedure.
- 9.3 If objections are received within 28 days of the publication of the notice of the proposed changes to the fees, the matter must come back before the next appropriate Committee meeting so that any such objections can be considered, modifications be considered, and a new date for the introduction of the variations can be set.
- 9.4 That on 1st October 2015 paragraph 4 of the Taxi Licensing Policy be amended to: 'The Committee considers licences in respect of operating premises within the City and County of Cardiff and issues licences for a maximum duration of 5 years.'
- 9.5 That on 1st October 2015 Condition 1 of the Private Hire Operator Licence Conditions be amended to:
 'On payment of the necessary fee, the licence remains in force for a maximum of 5 years.'

Dave Holland HEAD OF REGULATORY SERVICES

10 August 2015

This report has been prepared in accordance with procedures approved by Corporate Managers. Background Papers: None